UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 2 290 BROADWAY NEW YORK, NY 10007-1866

PROTECTION ACENCY-REG. IS

2008 JUN 27 AM II: 42

REGIONAL HEARING

IN THE MATTER OF:

George Blackhall Professional Center Nisky Center Suite 211 45 A & 45 B Estate Nisky St. Thomas, VI 00802

Respondent

Proceeding Pursuant §1414(g)(3)(B) of the Safe Drinking Water Act, 42 U.S.C. §300g-3(g)(3)(B)

CONSENT AGREEMENT
AND
FINAL ORDER

Docket No. SDWA-02-2008-8403

I. Preliminary Statement

This administrative proceeding for the assessment of a civil penalty was instituted pursuant to Section 1414(g)(3)(B) of the Safe Drinking Water Act (the "Act"), 42 U.S.C. §300g-3(g)(3)(B).

The Complainant in this proceeding, the Director of the Division of Enforcement and Compliance Assistance, Region 2, United States Environmental Protection Agency ("EPA"), issued a "Complaint, Findings of Violation, Notice of Proposed Assessment of a Civil Penalty and Notice of Opportunity to Request a Hearing" ("Complaint") to the Professional Center ('Respondent") on March 21, 2008.

The Complaint charged Respondent with violating the terms and conditions of an Administrative Order issued to Respondent pursuant to Section 1414(g) of the Act, 42 U.S.C. §300g-3(g), requiring compliance with an applicable requirement of the Act at Respondent's Professional Center, located in St. Thomas, United States Virgin Islands.

II. Findings of Fact and Conclusions of Law

- 1. Respondent owns and/or operates the Professional Center "public water system," within the meaning of Section 1401(4) of the SDWA, 42 U.S.C. §300f(4), and 40 C.F.R. §141.2, located in St. Thomas, United States Virgin Islands.
- 2. Respondent is a "supplier of water" within the meaning of Section 1401 (5) of the SDWA, 42 U.S.C. §300f (5), and 40 C.F.R. §141.2.

- 3. Respondent, is a "person" as defined in Section 1401(12) of SDWA, 42 U.S.C. §300f(12), and 40 C.F.R. §141.2, and is subject to an Administrative Order issued under Section 1414(g)(1) of the SDWA, 42 U.S.C. §300g-3(g)(1).
- 4. The Professional Center public water system provides piped water for human consumption and regularly serves a population of at least 25 individuals, and is therefore a "community water system" ("CWS") as defined by Section 1401(15) of the SDWA, 42 U.S.C. §300f(15) and 40 C.F.R. §141.2.
- 5. On December 7, 2000, EPA promulgated the Radionuclides Rule (40 C.F.R. §§141.25, 141.26, 141.55 and 141.66) to improve public health by reducing exposure to radionuclides in drinking water. The Radionuclides Rule establishes monitoring and compliance requirements (40 C.F.R. §141.26), establishes a Maximum Contaminant Level (MCL) for Uranium of 30 micrograms per liter (30 ug/L), and retains existing MCLs for combined radium-226/228, gross alpha particle, beta particle and photon radioactivity (40 C.F.R. §141.66). The Rule also establishes Maximum Contaminant Level Goals (MCLGs) for radionuclides in drinking water (40 C.F.R. §141.55).
- 6. The Virgin Islands Department of Planning and Natural Resources ("VIDPNR") administers the Public Water Supply Supervision Program in the U.S. Virgin Islands pursuant to Section 1413 of the SDWA. The approval of primary enforcement authority from EPA to the VIDPNR was effected as of September 22, 1979. However, the VIDPNR has not yet obtained primary enforcement responsibility for the Radionuclides Rule. Therefore, as of the date of this Complaint, EPA has primary responsibility for enforcement of the Radionuclides Rule.
- 7. 40 C.F.R. §141.26 requires all CWSs to comply with the radionuclides monitoring.
- 8. 40 C.F.R. § 141.26 (a)(1) requires CWSs to conduct initial monitoring to determine compliance with 40 C.F.R. §141.66 (b)(c), and (e) by December 31, 2007. CWSs are required to sample at every entry point to the distribution system that is representative of all sources of water being used under normal operating conditions. The system must take each sample at the same sampling point unless conditions make another sampling point more representative of each source or the State has designated a distribution system location.
- 9. Pursuant to 40 C.F.R. §141.26, CWSs with State-approved historical monitoring data collected between June 2000 and December 8, 2003, may use this data to satisfy the initial monitoring requirements. CWSs without acceptable historical monitoring data, as defined in 40 C.F.R. §141.26(a)(2)(ii), are required to collect four (4) consecutive quarterly samples at all sampling points before December 31, 2007.
- 10. In May 2007, the Virgin Islands Department of Planning and Natural Resources ("VIDPNR") provided EPA with information that indicated Respondent failed to report the results of radionuclides contaminants corresponding to the first quarter of 2007, for its Professional Center public water system.

- 11. On July 25, 2007, EPA issued an Administrative Order ("AO"), Docket Number SDWA-02-2007-8039, requiring Respondent to submit a copy of all historical monitoring radionuclides results, collected between June 2000 and December 8, 2003, to EPA and the VIDPNR within thirty (30) days after receipt of the AO. If Respondent could not provide historical monitoring radionuclides data, Respondent was required to conduct a monitoring for radionuclides contaminants and submit the results of such monitoring to EPA and VIDPNR within forty five (45) days after receipt of the AO. EPA has documented evidence in the form of the certified mail return receipt (Article Number 7005 3110 0000 5931 9291) indicating that the Respondent received the AO on October 30, 2007.
- 12. In September 2007, the VIDPNR provided EPA with information that indicated Respondent failed to report the results of radionuclides contaminants corresponding to the second quarter of 2007, for its Professional Center public water system.
- 13. Based on information available to EPA, the Respondent has failed to demonstrate compliance with the requirements specified in 40 C.F.R. §141.25 and §141.26 and violated Paragraphs 13 and 14 of the AO.

III. Consent Agreement

Based upon the foregoing, and pursuant to Section 1414(g)(3)(B) of the Act, 42 U.S.C. §300g-3(g)(3)(B), and the "Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation or Suspension of Permits" ("CROP") (40 C.F.R. §22.18), it is hereby agreed by and between the parties and Respondent voluntarily and knowingly agrees as follows:

Jurisdiction

1. For the purpose of this proceeding, Respondent a) admits the jurisdictional allegations of the Complaint as applied to the facility; and b) neither admits nor denies the specific factual allegations and legal conclusions contained in the Complaint and Findings of Fact.

Payment of Civil Penalty

2. Respondent shall pay a civil penalty to EPA in the amount of **Five Hundred Dollars** (\$500.00). Such payment shall be made by cashier's or certified check or by Electronic Fund Transfer (EFT). If the payment is made by check, then the check shall be payable to the "Treasurer, United States of America", and shall be mailed to:

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center PO Box 979077 St. Louis, MO 63197-9000 The check shall be identified with a notation thereon listing the following: IN THE MATTER OF PROFESSIONAL CENTER, and shall bear thereon the Docket Number SDWA-02-2008-8403. Payment of the penalty must be received at the above address on or before forty-five (45) calendar days after the Effective Date of this CA/FO (the "due date").

If Respondent chooses to make the payment by EFT, then Respondent shall provide the following information to its remitter bank:

- a. Amount of Payment
- b. SWIFT address: FRNYUS33, 33 Liberty Street, New York, NY 10045
- c. Account Code for Federal Reserve Bank of New York receiving payment: 68010727
- d. Federal Reserve Bank of New York ABA routing number: 021030004
- e. Field Tag 4200 of the Fedwire message should read "D 68010727 Environmental Protection Agency"
- f. Name of Respondent: Professional Center
- g. Case Number: SDWA-02-2008-8403

Such EFT must be received on or before 45 calendar days after the Effective Date of this CA/FO.

Whether the payment is made by check or by EFT, the Respondent shall promptly thereafter furnish reasonable proof that such payment has been made, to both:

Melva J. Hayden, Esq.
Assistant Regional Counsel
Office of Regional Counsel
U.S. Environmental Protection Agency - Region 2
290 Broadway - 16th Floor
New York, NY 10007 -1866

and -

Karen Maples, Regional Hearing Clerk U.S. Environmental Protection Agency - Region 2 290 Broadway – 16th Floor New York, NY 10007-1866

- h. Failure to pay the amount in full within the time period set forth above may result in referral of this matter to the United States Department of Justice or the United States Department of the Treasury for collection.
- i. Further, if the payment is not received on or before the due date, interest will be assessed at the annual rate established by the Secretary of Treasury pursuant to the Debt Collection Act, 31 U.S.C. §3717, on the overdue amount from the due

date through the date of payment. In addition, a late payment handling charge of \$15.00 will be assessed for each 30 day period (or any portion thereof) following the due date in which the balance remains unpaid. A 6% per annum penalty also will be applied on any principal amount not paid within 90 days of the due date.

- j. The civil penalty constitutes a penalty within the meaning of 26 U.S.C. §162(f).
- k. The penalty to be paid is a civil penalty assessed by the EPA and shall not be deductible from Respondent's federal or state taxes.

General Provisions

- 3. This Consent Agreement is being voluntarily and knowingly entered into by the parties in full and final settlement of the civil liabilities that might have attached as a result of the allegations contained in the Complaint. Respondent has read the Consent Agreement, understands its terms, finds it to be reasonable and consents to its issuance and its terms. Respondent consents to the issuance of the accompanying Final Order. Respondent agrees that all terms of settlement are set forth herein.
- 4. Respondent explicitly and knowingly consents to the assessment of the civil penalty as set forth in this Consent Agreement and agrees to pay the penalty in accordance with the terms of this Consent Agreement.
- 5. Respondent knowingly and explicitly waives its right under §1414(g)(3)(B) of the Act, 42 U.S.C. §300g-3(g)(3)(B) to request or to seek any Hearing on or Judicial review of the Complaint or on any of the allegations therein asserted, on this Consent Agreement or the Findings of Fact and Conclusions of Law herein, or on the accompanying Final Order.
- 6. Respondent waives any right it may have pursuant to 40 C.F.R. §22.8 to be present during discussions with or to be served with and to reply to any memorandum or communication addressed to the Regional Administrator or the Deputy Regional Administrator where the purpose of such discussion, memorandum, or communication is to discuss a proposed settlement of this matter or to recommend that such official accept this Consent Agreement and issue the accompanying Final Order.
- 7. Issuance of the Consent Agreement and Final Order does not constitute a waiver by EPA of its right to enforce the substantive legal requirements underlying this penalty assessment, either administratively or judicially pursuant to Sections 1414 of the Act, 42 U.S.C. §300g-3. Issuance of or compliance with this Consent Agreement/Final Order does not waive, extinguish or otherwise affect Respondent's obligation to comply with all applicable requirements of the Act, of regulations promulgated thereunder and of any legal order or permit issued thereunder.
- 8. Each undersigned signatory to this Consent Agreement certifies that he or she is duly and fully authorized to enter into and ratify this Consent Agreement and all the terms and conditions set forth in this Consent Agreement.

- 9. The provisions of this Consent Agreement and Final Order shall be binding upon the Respondent, its officers, directors, agents, servants, authorized representatives and successors or assigns.
- 10. Each party hereto agrees to bear its own costs and fees in this matter.
- 11. Respondent consents to service upon Respondent by a copy of this Consent Agreement and Final Order by an EPA employee other than the Regional Hearing Clerk.

FOR THE RESPONDENT:

Dated this / day of:

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2008

FOR THE COMPLAINANT:

Pated this 24⁴ day of: __ <u>J</u>いと

JUNE , 2008

MR. GEORGE BLACKHALL

Professional Center Nisky Center Suite 211 45 A & 45 B Estate Nisky St. Thomas, VI 00802 MS. DORE LAPOSTA

Director

Division of Enforcement and Compliance Assistance

U.S. Environmental Protection Agency Region 2

290 Broadway

New York, NY 10007-1866

IV. Final Order

The Regional Administrator of the U.S. Environmental Protection Agency, Region 2, ratifies the foregoing Consent Agreement. The Agreement entered into by the parties is hereby approved, incorporated herein, and issued as an Order. The effective date of this Order shall be the date of filing with the Regional Hearing Clerk, U.S. EPA Region 2, New York, New York.

DATE: <u>6/26/08</u>

Regional Administrator

United States Environmental Protection Agency

Region 2

290 Broadway

New York, NY 10007-1866

To: MR. GEORGE BLACKHALL

Professional Center Nisky Center Suite 211 45 A & 45 B Estate Nisky St. Thomas, VI 00802

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 2

IN THE MATTER OF:

George Blackhall Professional Center Nisky Center Suite 211 45 A & 45 B Estate Nisky St. Thomas, VI 00802

Respondent

Proceeding Pursuant to §1414(g)(3)(B) of the Safe Drinking Water Act, 42 U.S.C. §300g-3(g)(3)(B)

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AND
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CERTIFICATE OF SERVICE

I certify that, on the date noted below, I caused to be mailed, by certified mail, return receipt requested, a copy of the foregoing "CONSENT AGREEMENT AND FINAL ORDER" to the following persons at the addresses listed below:

GEORGE BLACKHALL

Professional Center Nisky Center Suite 211 45 A & 45 B Estate Nisky St. Thomas, VI 00802

I sent by inter-office mail the original and a copy of the foregoing Consent Agreement and Final Order to the Office of the Regional Hearing Clerk, United States Environmental Protection Agency, Region 2.

Date:

Ana Madera

New York, New York